

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

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TRSE-00 NSC-05 OES-03 OMB-01 SS-15 HEW-02 DODE-00

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O 030943Z JUN 75

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 3445

INFO AMEMBASSY ANKARA IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 4128

E.O. 11652: XGDS 1

TAGS: SNAR UN TU

SUBJ: NARCOTICS-TURKISH/UN DEVELOPMENTS

REF: GENEVA 3242; GENEVA 3244; GENEVA 3250; GENEVA 3251

1. SUMMARY. PROTRACTED NEGOTIATIONS BETWEEN UNFDAC AND GOT ON QUESTION ESTABLISHMENT UN CONTINGENCY FUND TO GUARANTEE PRICE FOR POPPY STRAW TO INDUCE FARMERS WILLINGLY TO COOPERATE IN CONTROL SYSTEM AND THUS REDUCE RISK OF OPIUM PRODUCTION AND DIVISION TO ILLICIT CHANNELS WERE CONCLUDED JUNE 2. EXCHANGE OF LETTERS THAT DAY BETWEEN UNFCAD'S ACTING EXECUTIVE DIRECTOR MARTENS AND AMBASSADOR KIRCA PROVIDE FOR UN SUPPORT OF GUARANTEED PRICE OF 18 TL PER KILOGRAM OF UNLANCED CAPSULES, WITH FUND'S LIABILITY FOR 1974/75 CROP YEAR BEING LIMITED TO \$4 MILLION. IN ACCEPTING UNFDAC'S PROPOSALS KIRCA'S LETTER REITERATES GOT'S FIRM RESOLVE TO ADOPT MOST EFFECTIVE MEASURES TO ENSURE THAT ITS DECISION TO RESUME POPPY CULTIVATION WILL NOT RESULT IN HARM TO HUMANITY. TURKISH MISSION HAS GIVEN ASSURANCES THAT GUARANTEED PRICE WILL BE ANNOUNCED IN OFFICIAL GAZETTE AT LATEST BY JUNE 3. UN INTENDS ISSUE PRESS RELEASE UPON RECEIPT CONFIRMATION
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THIS HAS BEEN DONE. END SUMMARY.

2. FOLLOWING ARE RECENT DEVELOPMENTS CONCERNING UN/ TURKISH NEGOTIATIONS ON QUESTION OF STANDBY COMPENSATION TO GUARANTEE PRICE TO POPPY FARMERS TO INDUCE THEM WILLINGLY COOPERATE IN CONTROL SYSTEM BY NOT LANCING CAPSULES, THUS REDUCING RISK OF OPIUM PRODUCTION AND DIVERSAION.

3. IN CALL ON MARTENS MAY 27 KIRCA PRESENTED TO MARTENS COUNTER PROPOSALS TO THOSE MARTENS HAD PROFERRED TO GOT IN HIS LETTER OF MAY 5 (REFTELS). TURKISH PROPOSALS WERE UNACCEPTABLE ON SEVERAL COUNTS. THEY CALLED FOR INCREASE IN UN STANDBY FUND FOR 1974/75 CROP YEAR FROM \$4 MILLION TO \$5 MILLION AND FOR SETTING OF GUARANTEED PRICE AT 18.6 TL INSTEAD OF 18. THEY ALSO PROPOSED THAT UNFDAC ADVANCE 60 PERCENT OF STANDBY FUND BY END OF THIS JULY TO ENABLE TMO TO HAVE CASH ON HAND TO PAY POPPY FARMERS.

4. TURKISH MAY 27 PROPOSALS DID, HOWEVER, INCLUDE A FORMULA FOR CALCULATING UN'S LIABILITY, WHICH, AFTER STUDY, PROVED GENERALLY ACCEPTABLE ALTHOUGH REQUIED MODIFICATION. TURKISH PROPOSALS ALSO ENVISAGED UNDERTAKING BY GOT TO MAKE AVAILABLE TO UN ALL RELEVANT INFORMATION RELATED TO CALCULATING LIABILITY. IN THIS CONNECTION PAPER PRESENTED BY KIRCA STATED GOT WOULD MAKE AVAILALB ALL RELEVANT INFORMATION BASED ON TMO'S OFFICIAL RECORDS RELATED TO POPPY CAPSULE PURCHASING/SELLING ACTIVITES.

5. AT MAY 27 MEETING MARTENS STATED HIS INTENTION STICK ON LIMITATION OF \$4 MILLION FOR UNFDAC FOR 1974/75 CROP YEA AND ON GUARANTEED PRICE FOF 18 TL. MARTENS ALSO MADE CLEAR HE COULD NOT MAKE ANY ADVANCE FROM CONTINGENCY FUND.

6. FOLLOWING DAY KIRCA MET WITH DEMIREL IN BURSSELS. HE WAS ABLE TO OBTAIN DEMIREL'S AGREEMENT TO PRICE OF 18TL AND TO GOT'S MAKING REQUEST TO IBRD WITH REFERENCE ESTABLISHMENT OF ALKALOIDS FACTORY.

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7. SUBSEQUENTLY KIRCA MET WITH MARTENS AND AGREEMENT WAS REACHED ON PRICE OF 18 TL TO BE SUPPORTED BY UNFDAC WITH CONTINGENCY LIABILITY FOR CROP YEAR 1974/75 BEING LIMITED TO \$4 MILLION. KIRCA SAID THAT PRICE WOULD BE PUBLISHED IN OFFICIAL GAZETTE JUNE 3 (BUT BACKDATED TO MAY 31) AND THAT IN ACCORDANCE WITH TURKISH PRACTICE FOR ALL COMMODITIES GOT WOULD QUOTE AN UPPER AND LOWER PRICE BUT PRICE TO POPPY FARMERS WOULD AVERAGE AT 18 TL. KIRCA

NOTED THAT TMO, USING SLIDING SCALE, WOULD PAY HIGHEST AMOUNT FOR LARGE CAPSULES WHICH HE CLAIMED WERE TRADITIONALLY ONLY ONES LANCED AND THEREFORE THIS MEASURE WOULD BOLSTER CONTROL SYSTEM. SLIDING SCALE WAS ALSO DESIGNED TO ENCOURAGE FARMERS TO TURN IN ONLY RIPE, DRY CAPSULES WITHOUT STEMS AND EXTRANEIOUS MATTER WHICH WOULD LOWER MORPHINE PERCENTAGE.

8. KIRCA MADE CLEAR, HOWEVER, THAT HE COULD NOT PROCEED WITH EXCHANGE OF LETTERS WHICH INCLUDED MARTENS' MEMORANDUM OF MAY 5 AS AN INTEGRAL PART, E.G., BECAUSE SOME SUBJECTS DEALT WITH IN THAT MEMORANDUM WOULD REQUIRE PARLIAMENTARY ACTION. KIRCA ALSO SAID TURKEY WOULD NOT BE ABLE TO ACCEPT "UN SUPERVISORS" (PRESUMABLY REFERENCE TO "OBSERVERS"). HE ARGUED THAT FOR TURKEY TO AGREE TO SUCH UN PRESENCE WOULD RESULT IN NEESPAPER PUBLICITY AND COULD VERY WELL MAKE WHOLE STRAW DECISION SUBJECT OF ATAACK FROM BOTH RIGHT AND LEFT. (HE SUBSEQUENTLY INDICATED TO US, HOWEVER, THAT HE RECOGNIZES DESIRABILITY OF SOME UN PERSONNEL "INFORMALLY" VISITING TURKEY IN NEAR FUTURE AND HE WILL WORK OUT MODALITIES TO ACCOMPLISH THIS. WE MADE STRONG AGRUMENTS IN FAVOR PRESENCE OF OBSERVERS BUT HE WAS ADAMANT THAT POLITICAL SITUATION IN TURKEY DIDNOT PERMIT FORMAL AGREEMENT TO THIS.)

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 INRE-00 USIE-00

DEAE-00 CIAE-00 INR-07 JUSE-00 NSAE-00 SNM-02 SY-05

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INFO AMEMBASSY ANKARA IMMEDIATE

C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 4128

9. KIRCA PROPOSED THAT ANNOUNCEMENT OF GUARANTEED PRICE COULD BE MADE MOST QUICKLY, POSSIBLY MAY 31 OR JUNE 2, IF MARTENS COULD GIVE HIM SHORT LETTER MERELY EXPRESSING FUND'S AGREEMENT TO SUPPORT PRICE OF TL 18 ON BASIS OF DETAILED UNDERSTANDINGS TO BE INCORPORATED IN SUBSEQUENT EXCHANGE OF LETTERS. MARTENS WAS ABOUT TO PLAY HIS ACE BEFORE WHOLE EXERCISE WAS PLACED IN CONTROL CONTEXT THROUGH EXCHANGE OF LETTERS. HE LATER RECOGNIZED HAZARDS OF SUCH A TACTIC AND INSISTED ON AN EXCHANGE OF LETTERS.

10. DURING COURSE OF MAY 30 AND ENSUING WEEKEND, TEXTS OF LETTERS TO BE EXCHANGED WERE DEVELOPED TO INCORPORATE MAJOR CONTROL POINTS MADE IN MARTENS' LETTER/MEMORANDUM OF MAY 5. IN THIS CONNECTION MARTENS AGREED NOT OBJECT TO AVERAGE PRICE TO FARMERS OF 18 TL BASED ON SLIDING SCALE. MAIN STICKING POINT WAS KIRCA'S INSISTENCE THAT NO REFERENCE BE MADE TO ANY SPECIFIC COMMITMENTS BY UNFDAC FOR STANDBY FUNDS FOR 1975/76 AND 1976/77 CROP YEARS. HE PROPOSED, IN LIEU THEREOF MARTENS' LETTER MERELY STATE THAT STANDBY COMPENSATION FOR NEXT TWO CROP YEARS. WOULD BE SUBJECT SUBSEQUENT NEGOTIATION. KIRCA CONTENDED HE COULD NOT OBTAIN GOT'S AGREEMENT TO ANY SPECIFIC SUMS, CONFIDENTIAL

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NOR EVEN TO REFERENCE TO DIMINISHING SUMS WIT NO DOLLAR FIGURE MENTIONED. HE TOOK POSITION THAT IT IS ESSENTIAL KEEP STRAW DECISION OUT OF POLITICAL ARENA IN TURKEY. FACT THAT TURKEY HAD AGREED EITHER TO SPECIFIC SUMS OF \$2 AND \$1 MILLION OR TO REFERENCE TO DIMINISHING AMOUNTS WOULD BECOME KNOWN PUBLICLY AND WOULD ENTICE ATTACKS ON STRAW DECISION FROM LEFT AND RIGHT. ON SAME GROUNDS KIRCA ALSO REFUSED AGREE TO ELIMINATION IN UN LETTER O F ANY REFERENCE TO POSSIBILITY OF SUBSEQUENT NEGOTIATIONS ON STANDBY FUNDS FOR NEXT TWO CROP YEARS.

11. AGREEMENT WAS FINALLY REACHED AND LETTERS EXCHANGED BETWEEN MARTENS AND KIRCA ON JUNE 2 (TEXTS SET FORTH SEPTELS). AS ADDRESSEES WILL NOTE EXCHANGE PROVIDES THAT UNFCAC WILL SUPPORT GUARANTEED AVERAGE PRICE OF 18 TL PAID TO FARMERS ON BASIS SLIDING SCALE SCORINGN TO QUALITY OF CAPSULES, WITH UNFDAC'S CONTINGENCY LIABILITY LIMITED TO \$4 MILLION FOR 1974/75 CROP YEAR. MARTENS' LETTER ALSO STATES THAT UNFDAC WOULD BE PREPARED, IF REQUESTED, TO ENTER INTO SUBSEQUENT NEGOTIATIONS WITH VIEW TO POSSIBLE ESTABLISHMENT OF STANDBY FUNDS TO SUPPORT GUARANTEED PRICE FOR TWO FOLLOWING CROP YEARS UNDER CONDITIONS SIMILAR TO THOSE APPLIED TO 1974/75. MARTENS ALSO EXPRESSES HOPE THAT GOT WILL MAKE EVERY EFFORT TO

EXPORT WHOLE OF 1974/75 CROP TO HELP MEET CURRENT NEED FOR RAW MATERIALS FOR CODEINE AND OFFERS ANY APPROPRIATE ASSISTANCE TO THIS END. HE FURTHERMORE REPEATS HIS HOPE THAT GOT WILL ESTABLISH HIGH-LEVEL POINT WITHIN GOVERNMENT TO COORDINATE POPPY CONTROL PROGRAM IN TURKEY.

12. KIRCS'S LETEER ACCEPTS UN PROPOSALS, REFERS TO PRIME MINISTERS STATEMENT AT TIME BAN LIFTED TO EFFECT GOT WOULD ADOPT MOST EFFECTIVE MEASURES TO ENSURE THAT THIS DECISION WOULD NOT RESULT IN HARM TO HUMANITY OF EVEN SMALLEST KIND AND REITERATES THIS REMAINS HIS GOVERNMENT'S FIRM RESOLVE.

13. TURKISH MISSION TOLD UN (AND US) THAT GUARANTEED PRICE WOULD BE ANNOUNCED IN OFFICIAL GAZETTE AT LATEST AFTERNOON JUNE 3.
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14. UN INTENDS ISSUE PRESS RELEASE ON RESULTS ITS NEGOTIATIONS THIS SUBJECT AS SOON AS IT RECEIVES CONFIRMATION THAT PRICE HAS BEEN ANNOUNCED.

15. FOR ANKARA: PLEASE CABLE ASAP ANNOUNCEMENT WHICH PRESUMABLY WILL APPEAR IN OFFICIAL GAZETTE AFTERNOON JUNE 3. DALE

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